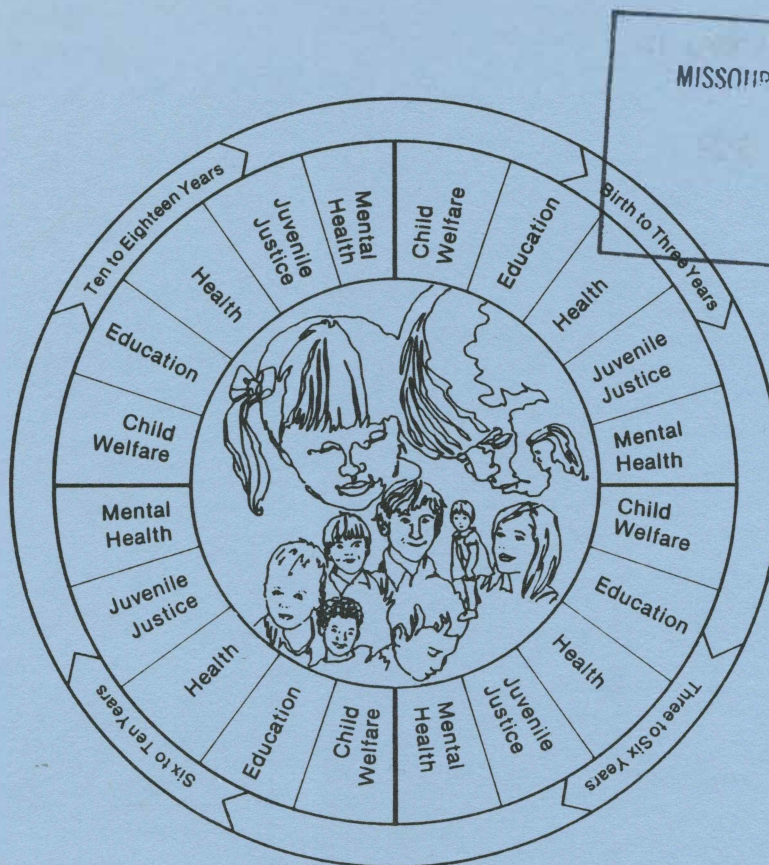


Missouri's Children are Tomorrow's Hope



Report of Governor's Conference on Children and Youth

*Ramada Inn
Jefferson City*

December 7-8, 1981

MAR 23 1982



**EXECUTIVE OFFICE
STATE OF MISSOURI
P.O. Box 720
JEFFERSON CITY
65102**

**CHRISTOPHER S. BOND
GOVERNOR**

March 3, 1982

Dear Friend:

The Report of the Governor's Conference on Children and Youth held on December 7 and 8, 1981, is enclosed. The Report represents the dedication and devotion of the Conference attendees to the betterment of conditions in Missouri for all our children.

I trust that the recommendations will challenge you, as you work to enrich and enhance the quality of life for our children who are tomorrow's hope.

Sincerely,

A handwritten signature in black ink, appearing to read "Chris Bond", written over the word "GOVERNOR".

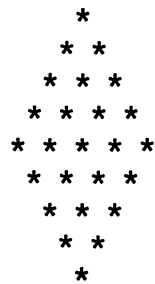
GOVERNOR

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MISSOURI'S CHILDREN

ARE

TOMORROW'S HOPE



Report

of

GOVERNOR'S CONFERENCE ON CHILDREN AND YOUTH

Ramada Inn
Jefferson City
December 7-8, 1981

Compiled by

GOVERNOR'S COMMITTEE FOR CHILDREN AND YOUTH
Broadway State Office Building
Jefferson City, Missouri 65101
January, 1982



**EXECUTIVE OFFICE
STATE OF MISSOURI
P.O. Box 720
JEFFERSON CITY
65102**

**CHRISTOPHER S. BOND
GOVERNOR**

January 29, 1982

The Honorable Richard S. Schweiker
Secretary of Health and Human Services
200 Independence Avenue, S.W., Room 615F
Washington, D. C. 20201

Dear Secretary Schweiker:

Herewith I submit to you the Report of the Governor's
Conference on Children and Youth, in keeping with the
requirements of OHDS Grant No. 90 CG 17.

Sincerely,

A handwritten signature in black ink, appearing to read 'Chris Bond', written over the word 'Governor'.

Governor

jg:tw

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ACKNOWLEDGMENTS

We gratefully acknowledge

- .. the many contributions made by the members of the Governor's Committee for Children and Youth to the Governor's Conference on Children and Youth, especially
- .. the Committee members who served as chairpersons of the task forces, and
- .. the members of the task forces which planned the excellent workshop programs,
- .. the support and cooperation of the State Department of Elementary and Secondary Education, Dr. Arthur L. Mallory, Commissioner; the State Department of Mental Health, Dr. Paul R. Ahr, Director; the State Department of Social Services, Barrett Toan, Director; the State Division of Health, Dr. Mohammad N. Akhter, Director; the State Division of Family Services, James R. Moody, Director; and the State Division of Youth Services, James B. Hair, Director, in lending such capable and efficient staff assistance to the planning and execution of the Conference,
- .. the support and cooperation of the staff of the Office of the Governor,
- .. the prompt and efficient printing services of the Central Printing Unit of the Office of Administration, and
- .. the funding for the planning and execution of the Conference from the United States Department of Health and Human Services (90 CG 17/01).

Ann Medler, Chairman
Governor's Committee for
Children and Youth

THE CONFERENCE

"Missouri's Children Are Tomorrow's Hope" was the theme of the two-day State Conference on Children and Youth, convened by Governor Christopher S. Bond, under his sponsorship, in Jefferson City, on December 7 and 8, 1981.

The Conference was planned and executed under the guidance of the Governor's Committee for Children and Youth. Funding for the Conference was made available through a grant from the United States Department of Health and Human Services (90 CG 17/01).

Nationally recognized general session speakers addressed the overall Conference goal - that of encouraging the establishment of partnerships - networks - between the public and private sectors, primarily at the local level, to better serve Missouri's children and their families.

Concurrent workshops also featured nationally recognized speakers and discussants. The workshops focused on the whole child, on a continuum, birth to three years, three to six years, six to ten years, and ten to eighteen years. They addressed identified problems and unmet needs in the areas of child welfare, education, health, juvenile justice, and mental health.

Some four hundred Missourians actively participated in the working Conference. They came from all parts of the State; they were parents, high school students, educators, businessmen, lawyers, ministers, social workers, nurses, school board members, child care providers, family service agency staff, juvenile court personnel, legislators, psychologists, doctors, including pediatricians and child psychiatrists, mental health workers, and other volunteers from many social, civic, and church groups.

THE GENERAL SESSIONS

Governor Christopher S. Bond

In his opening address to the Conference, the Governor introduced his "Children's Initiative", a comprehensive budget and legislative proposal designed to strengthen services to children who are served by the Departments of Elementary and Secondary Education, Mental Health, and Social Services. He called for:

First Year of Life Newsletter for new parents providing information on what to expect from their children during the first year, and activities they can do with the children to help them to learn.

Early childhood developmental screening for children ages one through four to detect developmental delays, vision, hearing, or general health problems.

Educational guidance to parents of young children to assist them in their role as their children's first teacher in the preschool years.

Home-based services for troubled families and their children, such as family therapy, parent aides, homemaker skills training, professional counseling services, day treatment, and respite care, to allow children to remain in their own homes.

Foster care monthly payment increases and foster care training for foster parents to pay foster parents for the actual costs of keeping a child and to improve the skills of foster parents working with foster children, thereby helping to reduce the number of foster care placements.

Incentive subsidy programs for the development of juvenile services in Missouri's forty-three judicial circuits. Currently, many courts lack adequate resources for the development of community-based services and, consequently, refer children to state agencies, when the youth could be treated more effectively and at less cost in their homes and in their communities.

Maternal and child health services for every county to focus on "at risk" mothers and infants, in an attempt to move from the current infant mortality rate of 12.3 deaths per 1,000 births to 9.9 deaths by 1984. Missouri currently ranks among the bottom twenty states in infant mortality; achievement of this goal would place Missouri in the top twenty states.

Alcohol/drug abuse youth project to provide services for children and youth who are poly-drug abusers. Approximately 16,000 youth in Missouri are addicted to alcohol and other drugs.

Fetal alcohol syndrome project to educate expectant mothers on the dangers of drinking while pregnant. Fetal alcohol syndrome is currently the third major contributor to mental retardation and birth defects, and is the only one that is preventable.

The women's substance abuse program to provide treatment to approximately 4,000 mothers who are alcoholics or substance abusers.

Legislation was proposed, which would set goals for reducing the number of children in foster care twenty-four months or more and would mandate dispositional hearings for children in foster care at specified intervals, and which would provide assistance to local school districts for voluntary screening of preschool children to detect developmental delays, for programs to aid "parents as teachers", and for programs to provide special assistance for developmentally delayed children.

The Governor emphasized that the components of his "Children's Initiative" promote preventive measures which are cost-efficient, less painful to the child and his/her family than are remediation or rehabilitation services, and strengthen critically needed children's services. He asked Conference participants to encourage schools to participate in screening programs, to become involved actively in either helping to strengthen or in helping to establish community councils for children, and to support other volunteer programs serving children and their families.

Governor Bond said, "I urge you to involve yourselves in the months and years to come for Missouri's children. I hope that as a result of this Conference we can strengthen our private-public partnership so that as we look back from our future accomplishments we will remember the Children and Youth Conference in 1981 as the turning point for children's services in Missouri."

* * * * *

Dr. Eva Schindler-Rainman

Dr. Eva Schindler-Rainman, an organizational consultant from Los Angeles, had the responsibility in the second general session to challenge Conference participants "to think networking" as they returned to their workshops to finalize their recommendations and then to initiate or to join in already existing efforts of networking when they returned home. She emphasized that challenging and mobilizing citizens to action is "perfectly doable". She helped conferees to think about who should be involved - experienced heads; some less experienced ones, meaning the young who can bring fresh ideas and new enthusiasm; newcomers as well as established residents; members of ethnic, racial, and religious minorities; the handicapped as well as the "well"; the private sector, meaning the voluntary sector, the public sector, meaning agencies and organizations, and the corporate sector.

Dr. Rainman then addressed some value changes, which can help in mobilizing citizens to action. For example, society is moving from being one of high competitiveness to one where competitiveness is not as important as it used to be - translated to mean that when recruiting citizens, all of them do not have to be offered leadership positions, that many of them would be happy to participate in their own particular way rather than to get a title. Another value change is a move from the definition of success that was more upward to new definitions, meaning self-fulfillment, doing what is important, making a difference, being committed to causes that can make a difference.

A "push" she discussed was "doing more better with less" - limited resource management. "I think sometimes when we are pushed to think about what services are needed, which ones are duplicates, which ones are no longer viable, about new resources, this may make us more creative - to get our priorities in order, to use new sources of human person power." She urged Conference participants that when forming committees or workgroups to leave them open so that people can participate, to build on their preferences, to use different resources, styles, and backgrounds, to build new connections between the usually-not-connected groups of people, to tap into new people and new leadership potentials.

In concluding, Dr. Rainman identified some of the challenges left to the conferees: "to involve rather than to isolate; to welcome differences rather than to look for conformity; to act rather than to react; to celebrate steps of movement rather than to worry about the gap between

where you are and where you want to go; to plan rather than to wing it; to create rather than to depend on the way it has always been done; to understand resistance and apathy as a challenge, rather than as insurmountable problems; to be excited and puzzled rather than concerned, depressed, and overwhelmed." She added, "Happy are we who are willing to dream dreams and who are willing to take actions to make them come true."

* * * * *

James J. Lardie

James J. Lardie, a citizen child advocate and executive director of the Institute for Child Advocacy, Cleveland, had the responsibility and opportunity to challenge the conferees to respond to "A Call to Action", when he spoke to them in the closing general session. He said, in part: "It would be foolhardy to attempt to set before you a litany of the problems of children and their families that beset the state of Missouri. The reality was so dramatically put before us all by Governor Bond yesterday and is found in the outstanding fact book which was developed for your state and this Conference. Furthermore, you have just spent the last two days intensely involved in identifying problems and some suggested recommendations toward solutions in your own areas of expertise. So what do we really do now? I mean, what do real child advocates do now? I think that first we must come to a common agreement that children are not just another 'special interest' group. They are, as has often been said but not so often acted upon, our most important resource.

"Child advocates should be deeply concerned that in our battle with the economy and new policy directions that we do not make our children the losers. It would be easy. Children do not vote - they have no say in the forming of public policy that can affect them as children and have a direct impact on their functioning in the future as adults. Furthermore, in the clarification and presentation of the causes of problems for children, we, all of us, in the public and private sectors, are going to have to work together toward a more rational determination of the appropriateness of government involvement in the funding and delivery of programs.

"Even within the rational priority setting process, we have to assure ourselves that we really are blending the best of efficiency (which is not a bad word) and effectiveness. In the children's field, the only ultimate evaluation of effectiveness is outcomes for the children. We can no longer leave ourselves in the position of the public and, therefore, also the policymakers, being able to question the necessity for or validity of our work for and with children. We must clean up our own act. It is still hard to justify more resources when large questions about the effectiveness of past usage of resources continue to be raised.

"If we come to the conclusion that we have straightened up our act, and at that point the funding resources are still severely inadequate for those children's needs which we determined that government was appropriate to serve - what then? Organize like we've never organized before!

Children are not just another special interest group. Present our issues clearly to the public and our policymakers - not because jobs depend on it - but because children depend on it.

"The four characteristics of the most effective child advocates I've ever met are these: outrage; willingness to risk; integrity; and long-term commitment. Remember: if the next child in need were your child, what would you want? When would you want it? To what lengths would you go to assure it? The answer to those questions are what we ought to do for all children. The actions are clear. Let us begin now!".

THE WORKSHOPS

The five concurrent workshops provided the opportunity and the challenge for Conference participants to choose their subject area for direct involvement in the Conference, particularly in the formulation of recommendations which were presented to the Governor in the closing general session.

The process of recommendation formulation, in each workshop, began with the provision of background information, first from the opening general session of the Conference, to which Governor Bond spoke, followed by major presentations by well-informed practitioners and volunteers in the particular workshop subject. Next came the evening sessions when "success stories", "promising practices", innovative programs were presented. Dr. Eva Schindler-Rainman then helped the workshop participants to think networking, building partnerships, when she spoke to them in the second general session. Finally, with a day, an evening, and a morning's experience in hand the workshop participants moved to finalizing their recommendations, a process that had begun in the first session of each of the workshops.

"JOINING HANDS..."

In the Child Welfare Workshop - "Joining Hands to Give Missouri's Children and Youth the Homes They Deserve" - MaryLee Allen, director of child welfare for The Children's Defense Fund, Washington, D. C., and three key Missouri speakers participated in a discussion of "Current Trends in Child Welfare". "Missouri Success Stories" were presented in a forum for sharing information about innovative programs in the state, including the Child Advocacy Council of Southwest Missouri, The Children's Place Day Treatment Center in Kansas City, the Court Appointed Special Advocate Program in St. Louis, and the Barry County Community Council. Following these presentations, workshop participants were divided by geographic regions and worked on innovative "action plans" for their communities. Recommendations were formulated in three major areas: prevention of family dysfunction and out-of-home placement, reunification of families in which separation has occurred, and adoption in cases where permanency planning of a child is necessary.

* * * * *

"BUILDING PARTNERSHIPS..."

"Building Partnerships Between Home, School, and Community" was the theme of the Workshop on Education, which explored new ways of building partnerships from the preschool years through the secondary level. Dr. Burton White, director of the Center for Parent Education, Boston, and Marjorie Branch, principal of the Leif Erikson Elementary School in Chicago, discussed "Parents As Teachers" and "Co-Parenting: A Framework for Success", respectively. "Community Partnerships: What's Working in Missouri" presentations included "An Approach to the Business Community", Kansas City; "An Approach to the Volunteer Community", Blue Springs; and "An Approach to Learning in the Larger Community", Ferguson. An official workshop observer who summarized each segment of the workshop program facilitated the process of developing recommendations.

* * * * *

"...YOUR CHANCE TO MAKE A DIFFERENCE"

"Our Children's Health - Your Chance to Make a Difference" was the focus of the Workshop on Health. Three major topics were discussed: "Health Screening for Our Children - What is Not But Should Be Available, Accessible, and Affordable"; "Health Care for Our Children (Preventive and Medical) - What is Not But Should be Available, Accessible, and Affordable"; and "Health Education for Our Children - What is Needed - What Has Worked". Dr. Robert E. Kime, professor of health education at the University of Oregon at Eugene, was a major speaker. A presentation of two "success" stories during the evening session centered on "Role of the Health Nurse" in the Kansas City public schools health education program, and "Implementing a School Health Curriculum" in the Stone County schools. A discussion of "Tying the Public and Private Health Sectors Together" preceded the final adoption of the recommendations from this workshop.

* * * * *

"TROUBLED YOUTH...WHOSE RESPONSIBILITY?"

"Troubled Youth in the Juvenile Justice System - Whose Responsibility?" crystalized the thinking of the planners of the Juvenile Justice Workshop - that of concentrating on mobilizing and informing key citizens of the major issues in delinquency, the lack of community resources, the inappropriate confinement of status offenders, and the lack of coordinated responses by both public and private agencies. Dr. Loretta K. Cass, a St. Louis psychologist, keynoted the workshop with an address on "The Developmental Course of Delinquency". Small group discussions then focused on identifying components in both "the system" and in "the community", and on "alternative responses" in each. The evening session was a discussion, following a film, on the "Effects of Alcoholism on Delinquency". "Consensus Seeking of Priorities" led to the final development of recommendations.

* * * * *

"A PRESCRIPTION..."

"A Prescription for Mental Health" was the theme of the Workshop on Mental Health, keynoted by Lawrence B. Silver, M. D., deputy director of the National Institute of Mental Health, United States Department of Health and Human Services, Rockville, Maryland. The workshop featured panel discussants, looking at prevention through the strategies of family intervention, early identification, and community intervention; looking at treatment through non-institutional strategies, through general health care worker strategies, and through institutional strategies. The evening session was one of pilot project and "promising practices" presentations. The Park Hill Senior High School of Kansas City cast of students presented the play, "Who Says I Can't Drink?". The film, "Suicide Doesn't Have to Happen", was shown, and two panels of discussants presented "What to do With the Special Child" and "Employee Assistance Plan - People and Profits Go Together". A discussion period followed each. The concluding session of this workshop was a presentation by Dr. Eva Schindler-Rainman, on "Building a Winning Team", after which she served as the catalyst in helping the participants to finalize the development of their recommendations.

* * * * *

"IN RETROSPECT..."

In looking back at the workshop experiences and their contributions to the total conference experience, the following comments from their chairpersons best say it all: from the Mental Health Workshop - "It was a very warm, informal, open forum atmosphere where people were eager to share opinions, ideas, experiences. Youth contributed immensely and were an important part. No one seemed to vie for status by taking more time than others. It was all serious business with an underlying sense of friendship, camaraderie, and an awareness of needing to work together." From the Juvenile Justice Workshop - "I believe this workshop was a complete success as was the Conference".

From the Health Workshop - "There was tremendous support for children's health issues statewide, a genuine desire among the participants to improve services to children, and a willingness to do the follow-up necessary to help insure implementation of the recommendations." From the Education Workshop - "There was a sense of 'let's go on from here' expressed by a number of participants. The general impression was one of satisfaction and a desire to move forward with the ideas generated at the workshop and at the Conference."

And from the Child Welfare Workshop - "Many people commented on their desire for more time to do this work. The thrilling conclusion to this experience is that there is indeed more time. The Conference has begun a process for Missouri. The momentum originating in the workshop and in the total Conference can build as Missouri citizens stand up for their future which is, of course, their children!"

THE RECOMMENDATIONS

YOUTH PARTICIPANTS:

- ... In the future, all conferences such as the Governor's Conference on Children and Youth, which have a direct application on youth and their future, should contain a representation of youth from across the State.
- ... Future youth participants should be given enough information about the conference and enough lead-time before the conference that they could convene local conference groups of their peers to get input from other youth as to the problems and needs of youth in Missouri, thereby providing better representation to the conference.

* * * * *

CHILD WELFARE WORKSHOP: "JOINING HANDS..."

... PREVENTION

In order to enrich and enhance the quality of life for children through primary prevention, and to identify and support families and children at risk of out-of-home placement through secondary prevention... we recommend that the following services be provided in the state of Missouri: 1. a range of emergency services to include financial assistance; 2. family living education through schools or other resources; 3. a range of treatment services to include day treatment and home-based treatment; 4. quality day care; and 5. clearly established criteria to determine when children should be removed and re-entered into their own homes, especially in cases of neglect.

These services should be implemented through the following methods: 1. review of current day care services and licensing; 2. utilize statewide volunteer programs; 3. encourage and find means to allow for diversification of local community services; 4. network, statewide, community councils; 5. provide technical assistance to local communities; 6. take legislative action; 7. establish a central, mandated means to promote primary and secondary prevention; and 8. find creative means for monetary resources.

... REUNIFICATION

In order to remediate family dysfunction and reunify families in cases when children must be placed temporarily in foster or residential care... we recommend that the following

services be provided in the state of Missouri: 1. homemaker aides; 2. parent education; 3. parent aides; 4. day treatment; 5. respite care; 6. counseling/family therapy; and 7. educational programs for professionals, families, and communities regarding the value and approach to early appropriate reunification.

These services should be implemented through the following methods: 1. formulate a state policy of focus on family reunification with special emphasis on the needs of minorities; 2. provide total comprehensive treatment planning on all cases; 3. establish a system of external independent monitoring of cases which has the authority to have access to records and seek judicial review; and 4. provide increased funding of services and resources through public/private partnerships.

...

ADOPTION

In order to enhance a timely and effective permanent placement in situations in which adoption is the appropriate plan for a child... we recommend the following actions to strengthen the adoption process: 1. support an amended House Bill 1171, Missouri General Assembly (to provide a more uniform system for the protection, reformation, and placement of certain children) to be amended with the advice of a select task force of these conference participants. These amendments should include such provisions as: a) expansion of those authorized to petition for termination of parental rights; b) recruitment of minority foster and adoptive homes; c) establishment of specific goals with time limits for permanency planning for each child; d) provision of an external review system; e) development of policy to address special permanency planning needs of children whose parents are in long-term incarceration or confinement; and f) provision of a training program for all persons involved in termination of parental rights. 2. support House Bill 1173, Missouri General Assembly, (relating to the establishment of an office of child advocacy within the office of the Governor) with the understanding that this bill include the provision for exploration of multiple funding sources.

All three subgroups of the workshop recognized that these recommendations were, in many cases, short-term approaches and that long-range planning is required and should be mandated by the Governor through a continuation of a task force which would include representation of all groups affected by such planning.

* * * * *

EDUCATION WORKSHOP: "BUILDING PARTNERSHIPS..."

- ... Since learning begins at birth and the parent is the child's first and most important teacher, the role of the school in the early years is to assist the family in giving the child a solid educational foundation. Therefore, we recommend that the Governor and the State Legislature provide financial support to school districts for:
- a. Parent education;
 - b. Developmental screening beginning during the first year of life;
 - c. Learning programs for three and four year olds with developmental delays, which include assistance to parents.

And we further recommend that schools develop partnerships with community resources to provide a developmental curriculum on family and community living.

- ... Because we believe in the importance of volunteer participation and its positive impact on the quality of education, we recommend that local school districts be the catalysts and facilitators to promote community coalitions:
- a. By activating networks of service providers to children;
 - b. By utilizing the involvement of business, industry, labor, agriculture, cultural institutions, and human service providers to provide educational enhancement and staff development;
 - c. By encouraging the development of volunteer activities that involve parents and others in the community with children in shared learning.
 - d. By each school having an active volunteer program and a school plan jointly developed by teachers, students, parents, administrators, and community representatives, and that this be supported and facilitated by the State Board of Education.

- ... Because the effectiveness of Missouri schools is directly related to the vision and capabilities of our educational leadership, we recommend that the State Board of Education work with Missouri colleges and universities and other educational agencies in teacher education, and with local school districts in staff development, which focuses on shared roles, relationships, responsibilities, and expectations of home, school, and community so that:

- a. Standards and expectations are high through definition;
- b. Responsibility and authority is clear;
- c. Decision-making is shared;
- d. Partnerships within and without the school are developed;
- e. Accountability is demanded of all the partners.

HEALTH WORKSHOP: "...YOUR CHANCE TO MAKE A DIFFERENCE"

- ... We recommend that there be established in the state of Missouri a Department of Health, containing an office of Maternal, Child and Adolescent Health.

It shall be the duties of this office to identify, consolidate, and coordinate at state, regional, and community levels resources, funds, and programs impacting upon the health services of the maternal, child and adolescent elements of Missouri.

There shall be appointed to this Office of Maternal, Child and Adolescent Health a coordinating council whose responsibility shall include the development of a plan whereby health services are rendered to the maternal, child, and adolescent elements of the state. This plan shall include but not necessarily be limited to appropriate screening, follow-up, and treatment. In addition this plan shall include comprehensive strategies for health promotion and disease prevention.

- ... We recommend a statewide effort to require health education and health promotion as a part of every public school health curriculum K-12 by 1990, and that health be included as a part of the Basic Elementary Skills Test.

We further recommend separate certification for health education teachers and that resources be made available by teacher education, in-service training, and curriculum development.

- ... We recommend to the Governor that he utilize all resources at his disposal, including the media, to inform the people of Missouri concerning maternal and child health needs.

* * * * *

JUVENILE JUSTICE WORKSHOP: "TROUBLED YOUTH...WHOSE RESPONSIBILITY?"

- ... It is recommended that there be more appropriate use of present facilities for juveniles.
- a. By Fiscal Year 1984, divert one hundred percent of status offenders from admission to secure juvenile detention facilities through the provision of community based alternative services.
1. By fiscal year 1983, increase incentive subsidy by one hundred percent.
 2. Develop a network of neighborhood emergency foster homes.
 3. Develop family counseling and life coping skills programs.

- b. Prohibit confining of children in adult jails and lock-ups through enforcement of present sanctions.
- c. By Fiscal Year 1984, remove all juvenile offenders from adult jails and lock-ups.
- d. Reduce the number of commitments to institutions by twenty-five percent by providing incentives to encourage community treatment of juvenile delinquents.

... It is recommended that a partnership be developed which involves the juvenile justice system and the community in providing resources that focus on prevention for children and families. Those resources should include programs which:

- a. Teach life coping skills
- b. Mandate counseling for families whose children are under court jurisdiction.
- c. Develop information on available community resources.
- d. Strengthen interagency cooperation through contracts.
- e. Make counseling available for parents and children identified by teachers, courts, and private and/or public agencies.

... It is recommended that the Governor and the Missouri Supreme Court sanction the Missouri Juvenile Justice Review Committee to enhance coordination and communication in the following areas:

- a. Between private and public agencies and/or courts.
- b. Within agencies and courts.

This will be accomplished by:

- 1. Focusing on the lack of multidisciplinary approach.
- 2. Focusing on kids which at the present time fall between the cracks or between agency jurisdiction.
- 3. Focusing on the lack of continuity in workers and services and different agencies.

... It is recommended that an obligatory and standardized data reporting system for juvenile court statistics be established and operable by the State Courts Administrator's office by Fiscal Year 1984.

... It is recommended that by Fiscal Year 1984, the Department of Elementary and Secondary Education require workshops and seminars for teachers and school administrators on program development and implementation to meet the needs of high risk children. It is further recommended that the workshops be directed in the following areas:

- a. A model program for identification of high risk youth, such as dropouts.

- b. Educational programs for first-time parents with incentives provided to school districts to implement the programs.

* * * * *

MENTAL HEALTH WORKSHOP: "A PRESCRIPTION..."

... "Non-violence Begins at Home...and Spreads"
In order to promote positive mental health attitudes in children, youth, and families, we recommend: 1) that the Governor adopt and implement the following state slogan for 1983: "Non-violence Begins at Home...and Spreads"; and 2) that a statewide task force be established to operate during 1982 to study and implement practical ways to heighten public awareness of non-violent solutions to human relations problems.

Recommendations and considerations for implementation and direction for the task force on non-violent solutions to human relations problems:

- a. Funding:
 - 1. We recommend that the Governor contact personally the leaders of the ten major industries in the state of Missouri to request private funding to support the public multi-media campaign.
 - 2. We recommend that the Governor personally contact school, church, PTA, and similar organizations to adopt ownership of the slogan and to promote dissemination via bumper stickers, meetings, and other grassroots methods.
- b. Specific Implementation:
 - 1. To develop (professionally) multi-media (newspaper, radio, TV, etc.) materials to create public awareness of non-violent alternatives to human relations problems.
 - 2. To develop and sell popular public awareness materials (bumper stickers, buttons, car window decals, etc.) for use by state residents.
 - 3. To develop publicity coordination with existing programs and organizations.

... We recommend that the Governor appoint a statewide committee of qualified and interested youth and adults to work in concert with the State Department of Elementary and Secondary Education to develop a curriculum on parenting and family life education for junior and senior high schools throughout the state, requiring the course for graduation. This curriculum should be designed to be action-oriented and experiential. Some existing courses and programs are:

- a. Ten outreach programs in three St. Louis public high schools.
- b. The "Pasadena Connection", Pasadena, California
- c. Parenting and Family life courses now existing within various home economics, health and other classes (e.g., the family life curriculum developed by Mrs. Sue Ridings in the Independence, Missouri, public schools)
- d. Ladue District Council of the Ladue, Missouri, Board of Education (Family Life Education Committee)

... We recommend that the Governor require the Department of Mental Health, the Department of Social Services, and the Department of Elementary and Secondary Education to provide a more diverse continuum of services so that children with special needs can either remain in their own homes or appropriate placement in the least restrictive environment can be provided for these children. This continuum would include but not be limited to:

- a. Intensive in-home treatment services
- b. Support to parents of children with special needs, similar to the adoption subsidy program
- c. Treatment services in foster family homes

... To reduce service fragmentation and duplication and to increase cooperation, communication and efficiency, we recommend that the Governor appoint a coordinating body, with an Executive Secretary responsible to him, to coordinate services and funding of Education, Mental Health, Health, Juvenile Justice, and Child Welfare for the parents, children, and youth of the state by empowering the existing Governor's Committee for Children and Youth to serve as that coordinating body.

... Because of the negative connotation of mental illness, we recommend a campaign to encourage a positive public attitude toward mental health with emphasis on promotion by primary care physicians and educators; and

Because mental health is an essential part of the total health of children and youth, we recommend that it be integrated into the total health and education process.

We further recommend that because those most dependent on public mental health services are minority and economically disadvantaged children and youth, a realistic increase in the mental health budget is necessary.

THE COMMITTEE

Committee Established

By executive order, dated September 7, 1981, Governor Christopher S. Bond established the Governor's Committee for Children and Youth. He charged the Committee 1) to make recommendations to departments of state government with respect to policies and programs relating to the needs of children and youth; 2) to make recommendations regarding legislation designed to meet the unique needs of children and youth; 3) to make recommendations to him regarding the needs of children and youth; 4) to enlist the support of state and local officials, individual citizens, civic groups, professional associations, and voluntary organizations in an effort to improve and to promote quality services for children and youth; 5) to conduct conferences and workshops designed to improve services; and 6) to collect and disseminate information throughout the state about children and youth.

Committee History

The Governor's Committee was first created in 1972 to serve as an advocate and to help implement recommendations from "Profile for Performance", Missouri's report completed in preparation for the 1970 and 1971 White House Conferences on Children and on Youth. It has continued, its members being appointed each four years by the Governor. Notable among the accomplishments of the Committee are helping to create the Division of Youth Services within the Department of Social Services by legislation in 1974; the drafting and passage of a comprehensive child abuse and neglect reporting law (at the request of Governor Bond) in 1975; the passage of the Interstate Compact on the Placement of Children (a law which protects children in their placement across state lines for care and treatment); co-sponsorship with the Missouri Division of Family Services of five statewide conferences on child abuse and neglect held each year since 1976; and co-sponsorship with the Missouri Council of Churches and the Missouri Catholic Conference of an Annual Youth Legislative Forum, involving high school sophomores, juniors, and seniors, in a "day of law-making experience" in Jefferson City.

Other accomplishments include coordination of the 1979 International Year of the Child, with a major highlight of that Year being an art exhibit sponsored by the Committee at Crown Center in Kansas City, the art being submitted for judging from elementary and secondary public, private, and parochial school students from throughout the state; and the coordination in Missouri of the 1980 White House Conference on Families, where some 1,500 witnesses and observers participated in nine public hearings held under the auspices of the Committee. This activity culminated in the White House Conference on Families held in Minneapolis in June, 1980, with Missouri having thirty-six delegates.

Planning the Conference

Immediately upon the appointment of the present Committee membership, the Governor charged the Committee with the planning and administration of the Governor's Conference on Children and Youth. Conditions for the receipt of federal funds (originally appropriated to support a White House Conference on Children and Youth in 1981) required that the state conference be held in either October, November, or December, 1981, with a conference report being submitted by January 29, 1982, to Secretary Richard S. Schweiker, United States Department of Health and Human Services. Conference dates, site, theme, logo, tentative program format, and a plan of action were adopted at the Committee's first meeting on September 17, 1981. This plan of action called for the establishment of task forces in five program areas: child welfare, education, health, juvenile justice, and mental health, whose responsibility would be the planning of the workshop component of the conference format. Task force chairmen volunteered from among the Committee membership. They were authorized to appoint task force members, to convene meetings, to develop program content, and to commit speakers and discussants. General session speakers were secured under the auspices of the Committee. Program content and speaker/discussant commitments were finalized by mid-November.

In the meantime, an invitation list of some one thousand names was compiled by the Committee, with each task force submitting up to fifty names of persons known to being committed in its particular program area. Invitations from the Governor were mailed in November.

The State Department of Elementary and Secondary Education, the State Department of Mental Health, and the Divisions of Family Services, Health, and Youth Services of the State Department of Social Services lent staff support to workshop program development and to the planning and execution of the Conference.

Committee Publications

TO SEE WHAT I SHALL BECOME, a Fact Book, was published under the auspices of the Committee, as a tool to conferees in their deliberations. A Second Edition of MISSOURI LAWS AFFECTING CHILDREN, YOUTH, MINORS and the Fact Book were produced with funds from the Conference grant.

Implementation

With the completion of the Conference, the Committee will turn its attention to other advocacy roles in the interest of serving Missouri's children and their families. Major emphasis will be on helping to implement the recommendations from the Conference.

Major responsibility for implementation will be carried by the Task Forces on Child Welfare, Education, Health, Juvenile Justice, and Mental Health. It will call for an organized, coordinated strategy by the Task Forces, which interfaces with the efforts of organized groups and coalitions already in existence in the state.

The process of networking - establishing partnerships between the public and private sectors at all levels - will be essential to the development and implementation of the programs and services called for in the Conference recommendations. Challenging and mobilizing citizens to action, which Eva Schindler-Rainman described as "perfectly doable", now becomes the challenge of the Task Forces and the Committee.

* * * * *

APPENDIX A

GOVERNOR'S COMMITTEE FOR CHILDREN AND YOUTH

Chairperson:

Ann Medler, St. Louis

Members:

Glenda Baker, El Dorado Springs
Oscar Bollman, Farmington
Frances Fields, New London
Michael J. Garanzini, St. Louis
Barbara Geno, Clayton
Lyndel Gillespie, Palmyra
Douglas Hall, Raytown
William Harvey, St. Louis
Jane Heide, Kansas City
Kathleen Israel, Kansas City
Charles Mann, St. Louis
Prentice A. Meador, Jr., Springfield
Deborah Moore, Lebanon
Jane Paine, St. Louis
Corky Pfeiffer, Kansas City
Janet Rhodes, St. Louis
Linda Riekes, St. Louis
Virginia Robbins, Grain Valley
Dan Schlafly, St. Louis
Allan F. Stewart, St. Louis
Madaline R. Walter, Kansas City
Noah Weinstein, St. Louis
Daniel L. Yantis, Kansas City
Rufus Young, St. Louis

Staff:

Marie Williams, Jefferson City
Leanne Hatfield, Jefferson City

APPENDIX B

TASK FORCE ON CHILD WELFARE

Chairperson:

Jane Heide, Kansas City

Members:

Karen Ashlock, Columbia
Jeanne Burdick, Kansas City
Alinda Dennis, Kansas City
Kate Dowd, Platte City
Greg Echele, St. Louis
Monique Griffith, Holts Summit
Frederic L. Hamburg, M. D., Springfield
Eartha Keatings, Kansas City
Arthur McArthur, Columbia
Betsy Mackey, St. Louis
Cheryl Mason, Columbia
Mimi Murphy, St. Louis
Sue Ritter, Cape Girardeau
Bill Slater, Kansas City
Katherine Stevenson, St. Joseph
Lottie Wade, St. Louis
Madaline Walter, Kansas City

Staff:

Judy Shaw, Jefferson City

APPENDIX C

TASK FORCE ON EDUCATION

Chairperson:

Jane Paine, St. Louis

Members:

Frances Fields, New London

Barbara Geno, Clayton

William Harvey, St. Louis

Marylen Mann, Clayton

Kathryn Nelson, St. Louis

Janet Rhodes, St. Louis

Virginia Robbins, Grain Valley

Dan Schlafly, St. Louis

Madaline Walter, Kansas City

Wally Weil, St. Louis

Marion Wilson, Ferguson

Rufus Young, St. Louis

Staff:

Mildred Winter, Jefferson City

APPENDIX D

TASK FORCE ON HEALTH

Chairperson:

Prentice A. Meador, Jr., Springfield

Members:

Harold Bengsch, Springfield

Ed Borman, Jefferson City

Jane Dey, Jefferson City

Frederic L. Hamburg, M. D., Springfield

Kathleen Israel, Kansas City

Robert L. Hotchkiss, M. D., Kansas City

James E. Thompson, Jr., Springfield

Staff:

C. Charles Stokes, Jr., Jefferson City

APPENDIX E

TASK FORCE ON JUVENILE JUSTICE

Chairperson:

Charles Mann, St. Louis

Members:

D. Dean Askeland, Kansas City

Oscar Bollman, Farmington

Kathie B. Guyton, Troy

William Harvey, St. Louis

Kenneth M. Hensiek, St. Louis

Donald R. Jones, St. Louis

Lynn Lyss, St. Louis

Deborah Moore, Lebanon

Julia Rapp, St. Louis

Linda Riekes, St. Louis

Betty Seeley, Hillsboro

Allan F. Stewart, St. Louis

Noah Weinstein, St. Louis

Staff:

Michael S. Kramer, Jefferson City

K. Gary Sherman, Jefferson City

APPENDIX F

TASK FORCE ON MENTAL HEALTH

Chairperson:

Corky Pfeiffer, Kansas City

Members:

Richard E. Davis, M. D., Kansas City

Alinda Dennis, Kansas City

Douglas Hall, Raytown

William Harvey, St. Louis

Grace Ketterman, M. D., Kansas City

Dana Letts, Kansas City

Mary Kay McPhee, Kansas City

Katherine Smith, M. D., Kansas City

John R. Steiner, Kansas City

Dick Vogel, Kansas City

Staff:

DeVon Hardy, Jefferson City

